



Newbiggin-by-the-Sea Neighbourhood Development Plan

Background Report

This report has been prepared by the Town Council with the support of the County Council's Neighbourhood Planning Team.

March 2019

Contents

1. Neighbourhood Planning: A step by step guide	3
2. A Plan for Newbiggin: The Big Issues	5
3. Current Planning Position	11
4. What We Have Done so Far	19
5. Next Steps	21
6. References	22
Appendix 1. Newbiggin-by-the-Sea Census Data	23
Appendix 2. SHLAA sites in Newbiggin-by-the-Sea Parish	25
Appendix 3. Terms of Reference	26

1. Neighbourhood Planning: A step by step guide

Neighbourhood Planning

- 1.1 Neighbourhood planning was introduced through the Localism Act in 2011. This provides the legal framework for a range of discretionary powers including those that enable town and parish councils to prepare planning policy documents known as ‘neighbourhood development plans’, often referred to as neighbourhood plans (‘NPs’).
- 1.2 The purpose of neighbourhood plans is to create locally distinctive planning policies to manage and guide development within a defined neighbourhood area. They are important documents in the planning system because decisions on planning applications must be made in accordance with planning policies, including those in a neighbourhood plan.
- 1.3 Figure 1 below explains generally what neighbourhood plans can and cannot be used to achieve.

Figure 1: What a Neighbourhood Plan Can and Cannot Do

<i>What NPs can do...</i>	<i>What NPs can't do...</i>
<p><i>Neighbourhood Plans can create planning policies to cover any land-use matter which is important to the local community. This could include planning policies on:</i></p> <ul style="list-style-type: none"><i>• Employment (e.g. allocating sites for employment development)</i><i>• Housing (e.g. allocating sites for residential development and identifying the types of housing required)</i><i>• Town Centre development (e.g. new shops, additional parking)</i><i>• Transport (e.g. extensions to cycle routes or footpaths)</i><i>• Natural environment (e.g. protecting wildlife corridors)</i><i>• Design (e.g. local guidance)</i>	<p><i>Neighbourhood Plans cannot:</i></p> <ul style="list-style-type: none"><i>• Plan for less development than that promoted in a Local Plan</i><i>• Be in conflict with strategic policies in a Local Plan</i><i>• Deal with major infrastructure projects such as main roads</i><i>• Deal with minerals or waste issues which can only be dealt with by the County Council</i><i>• Promote development which is not sustainable</i>

- 1.4 The process for preparing a neighbourhood plan is set out in legislation and national guidance. There are several steps involved, which are described in Table 1.

Table 1: Neighbourhood Planning Steps

Step	Actions
1. Area designation	<i>The town council applies for the parish to be designated as a neighbourhood area for the purposes of neighbourhood planning. The local planning authority (Northumberland County Council) determines the application and, if successful, designates the parish as a neighbourhood area.</i>
2. Preparing and publicising the draft NDP	<i>The town council prepares a draft neighbourhood plan. This involves gathering information about the plan area and establishing local community aspirations and priorities. This informs the development of a vision and objectives for the plan, which in turn inform the drafting of planning policies to achieve these objectives. All policies in the plan must be supported by sufficient documentary evidence that justifies introducing the policies. The draft plan must be publicised locally for a period of at least 6 weeks, inviting comments from people who live, work and carry out business in the area.</i>
3. Submit the draft NDP	<i>Once the town council is satisfied with the plan, and has taken account of comments made by the local community and other stakeholders, it submits the plan to the local planning authority.</i>
4. Independent examination	<i>The local planning authority appoints an independent examiner to advise on whether they consider that the plan meets various legal requirements. The examiner recommends whether they think the plan is fit to go to a local referendum.</i>
5. Referendum	<i>If successful at examination, the plan is then subject to a vote in a local referendum. If more than 50% of electors vote in favour, the planning authority must adopt the plan as new planning policy.</i>

2. A Plan for Newbiggin: The Big Issues

About Newbiggin-by-the-Sea

2.1 A range of demographic statistical information from the 2011 Census is provided at Appendix 1. Some of the key data provided from the census is set out below:

- The Parish has a population of 6,308 people¹;
- Most of the population is concentrated within the settlement of Newbiggin-by-the-Sea;
- The population structure of the Parish is similar to that of the County with 20.6% of the population aged over 65, 60% of working age; and 18.5% being between the ages of 0 – 15²;
- Just over 57% of people own their own homes (outright or with a mortgage)³;
- The Parish has a high percentage of one person households - almost one third of residents live alone⁴;
- Just over a third of residents have no qualifications⁵, a figure which is more than three times higher than the County average (2016)⁶;
- Fewer people are economically active (61.3%) in the Parish compared to an average of 76.5% in Northumberland as a whole;
- Whilst the County overall has the lowest levels of deprivation in the region, Newbiggin-by-the-Sea Parish is one of the most deprived areas: Newbiggin Central and East is the 7th most deprived neighbourhood in the County and is in the 10% most deprived nationally⁷.

A Plan for Newbiggin-by-the-Sea

2.2 The Town Council has decided to start work on preparing a neighbourhood plan because it will give the community the opportunity to set out its vision for the Parish to help it have a sustainable future and provide prosperity for future generations. Recent improvements in the town need to continue but

¹ Northumberland Knowledge 2011 Census Fact Sheet Newbiggin by the Sea (Parish)

² Ibid.

³ Ibid.

⁴ Ibid.

⁵ Ibid.

⁶ Northumberland Facts and Figures, March 2018

⁷ IMD 2015

there are some serious challenges to sustainability if young families can't be retained or attracted to the Parish.

- 2.3 The demographic outlook for Northumberland is that of an ageing population and a decreasing working age population. Newbiggin-by-the-Sea suffers from both of these demographic trends and has the added complication of the lowest property value base. A neighbourhood plan can help in guiding decision making through the planning process to provide the right type of development in the most appropriate locations and supporting regeneration to help in achieving greater sustainability for the Parish into the future.
- 2.4 The Town Council has considered in some detail what it sees as being the main challenges and opportunities affecting Newbiggin-by-the-Sea Parish. This has resulted in a number of '**Big Issues**' being defined by the Town Council. These are described below:

The Big Issues

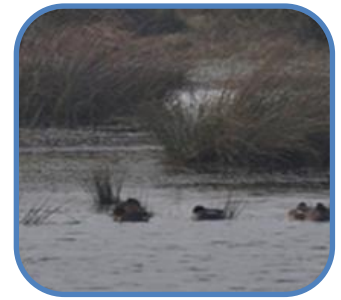
Principle of Separation of Settlements

- 2.5 Ensuring that the character and distinctiveness of individual settlements is preserved and that action is taken to prevent settlements from merging is an important issue. While the A189 forms a natural boundary, recent planning approvals for another 800 homes along the Parish boundary with Ashington makes it more important to address this issue in order to prevent Newbiggin-by-the-Sea appearing to merge with adjacent settlements.
- 2.6 The open aspects of the Parish are important as are the settlement edges where they meet the countryside. The creation of planning policies to define settlement boundaries may help the Parish to better control the location of development, providing a higher degree of certainty to our community regarding the location of future development. Settlement boundaries defined in neighbourhood plans can help to ensure that the value and beauty of the countryside is recognised and protected in planning decisions. They can help to prevent ad hoc development and encroachment and prevent the merger of settlements to better maintain the character and form of settlements and the countryside beyond.



Wildlife Corridor/linear open space

- 2.7 Protecting and enhancing biodiversity, habitats and networks remains an important issue. An opportunity exists to strengthen the separation of settlements by protecting a wildlife corridor along the east side of A189 through from the river Wansbeck estuary north past Queen Elizabeth II Park.



- 2.8 Other links could be made throughout the Parish and advantage taken to incorporate the sustainable drainage for the Ashington developments and the former Alcan ash lagoons visited by hundreds of species of migrating birds.

Transport links

- 2.9 Transport issues are important to the local community. These range from strengthening pedestrian and cycle routes to encouraging additional public transport including the provision of a rail link to Woodhorn. Such a rail link would be a strategic planning matter and the Town Council will continue to encourage the County Council to act in delivering this.



- 2.10 The Woodhorn Bridge roundabout provides a strategic link to Tyneside via the A189 Spine Road, to the A1 via the A197 south-east Northumberland link road and to the A1 via the A1068 coastal routes on to the north of the county. It is a long term proposal of Northumberland County Council, to construct a new direct road link from the Woodhorn Roundabout to the B1334 at Front Street.
- 2.11 It involves construction of a new single carriageway road along the line of the former Ashington to Newbiggin by the Sea railway. The new road would remove a proportion of traffic from the existing A197 and B1334 approaches to the town and improve the environment for frontage properties as well as creating a safer environment for pedestrians and cyclists. The Town Council supports this proposal and will continue to encourage the County Council to make progress with work on constructing this route. The proposal is included in the draft Northumberland Local Plan.

Regeneration, employment and start-up units

2.12 Very little employment is provided in the town. The former Alcan site is located within the Parish boundary and provides opportunities for the creation of employment opportunities. The site has been rebranded by the current owners as Lynefield Park employment area and is proposed to be protected and allocated for employment purposes in the draft Northumberland Local Plan. The site can continue to provide employment opportunities for local people.



2.13 The Town Council is concerned that the town lacks smaller business premises which could encourage the formation and development of small businesses. It is important that opportunities to create local jobs and support the growth of local businesses and business start-up are supported through the planning system.

2.14 The regeneration of the town alongside employment creation is essential to raising the profile and attractiveness of Newbiggin-by-the-Sea and in making the community and the Parish a sustainable and viable location for future generations.

Tourism and commercial sustainability

2.15 Recent improvements around the bay and the town centre have caused visitor numbers to increase in the past few years. The continuing improvement of visitor attractions and events are likely to sustain visitor numbers to help commercial viability of businesses alongside the sustainability and vitality of the town. The Town Council would like to support the continued success of the town by seeking opportunities to promote appropriate sustainable development that allows for growth in visitor numbers and for growth in commercial sustainability of the town.



Housing Growth

- 2.16 There has been no net increase in the number of homes over three generations and little choice provided in modern homes for the community. The loss of working age families from the town is a critical factor in sustainability of the community compounded by the very low value property base.



- 2.17 These issues and regeneration of the older estates need to be considered in preparing a neighbourhood plan to emphasise the planning requirements of the community for housing growth and choice.
- 2.18 The County Council has prepared a Strategic Housing Land Availability Assessment ('SHLAA') to help in their preparation of a new Local Plan for Northumberland. This document identifies various sites that landowners have indicated they would be willing to make available for housebuilding. The details of the SHLAA sites in Newbiggin-by-the-Sea Parish are shown at Appendix 2. Some of the sites identified in the SHLAA have now got planning permission and are being or have been built. Full details of the SHLAA are available on the County Council's website, which can be accessed using the link in Appendix 2.
- 2.19 Northumberland County Council is required to advise parish councils involved in neighbourhood planning how much housing, as a minimum, they should plan to accommodate over a given period. The minimum housing requirement for Newbiggin-by-the-Sea Neighbourhood Area as identified by the County Council is for 360 dwellings over the draft Northumberland Local Plan period, that is: between 2016 and 2036⁸.
- 2.20 Three sites have been allocated for housing development in the draft Northumberland Local Plan:
- Former Moorside First School, Woodhorn Road, (66 dwellings)
 - Land north-west of Spital House Farm, North Seaton Road (20-35 dwellings)
 - Site adjacent to Arts Centre, Woodhorn Road (13 dwellings)

⁸ Northumberland Local Plan - Publication Draft

- 2.21 Some of this minimum housing requirement has already been met through existing planning permissions, as listed in Table 2.

Table 2: Sites with Planning Permission in Newbiggin-by-the-Sea

Planning Application Reference	Site	Number of Dwellings
11/00964/FUL	Newbiggin Central Club, Front Street	1
12/01397/FUL	Church Farm, Woodhorn Village	15
13/02926/FUL	St Marks United Reform Church Gibson Street Newbiggin-By-The-Sea	4
13/03196/FUL	The Quadrant, Brewery Yard, Newbiggin-By-The-Sea	1
16/00592/OUT (Some Matters Reserved)	Links Quarry	63
18/04357/FUL	94 Front Street Newbiggin-By-The-Sea	1

- 2.22 The sites shown in Table 3 below are the subject of current planning applications.

Table 3: Current Planning Applications in Newbiggin-by-the-Sea

Planning Application Reference	Site	Number of Dwellings
15/01888/OUT	Spital House Farm, North Seaton Road	78
16/03954/FUL	Former Moorside County First School, Woodhorn Road (site allocated for housing in Draft Local Plan)	66
18/01180/FUL	Land SE of Woodhorn Villa, Woodhorn Lane (site allocated for housing in Draft Local Plan)	13

3. Current Planning Position

Planning Policy

- 3.1 The planning system shapes new development and the use of land in England with the aim of achieving outcomes that are positive for people, the economy and the environment. Figure 2 shows where neighbourhood plans sit in the English planning system.

Figure 2: Components of the Planning System⁹



⁹ <https://www.planninghelp.cpre.org.uk/improve-where-you-live/how-your-council-makes-planning-decisions/key-components-of-the-planning-system>

National Planning Policy Framework

- 3.2 The National Planning Policy Framework (NPPF) sets out the Government's planning policies for England. National planning policy sets the broad framework within which Local Plans and Neighbourhood Plans must be prepared. The NPPF confirms the purpose of planning is to help achieve 'sustainable development'. This is normally defined as follows:

'Sustainable development is development that meets the needs of the present without compromising the ability of future generations to meet their own needs'¹⁰

The Development Plan

- 3.3 The law requires that planning decisions are made in line with the development plan, unless there are good reasons why this should not be done. These reasons are called 'material considerations'. The development plan is therefore at the heart of a plan-led planning system. The key components of the development plan are:

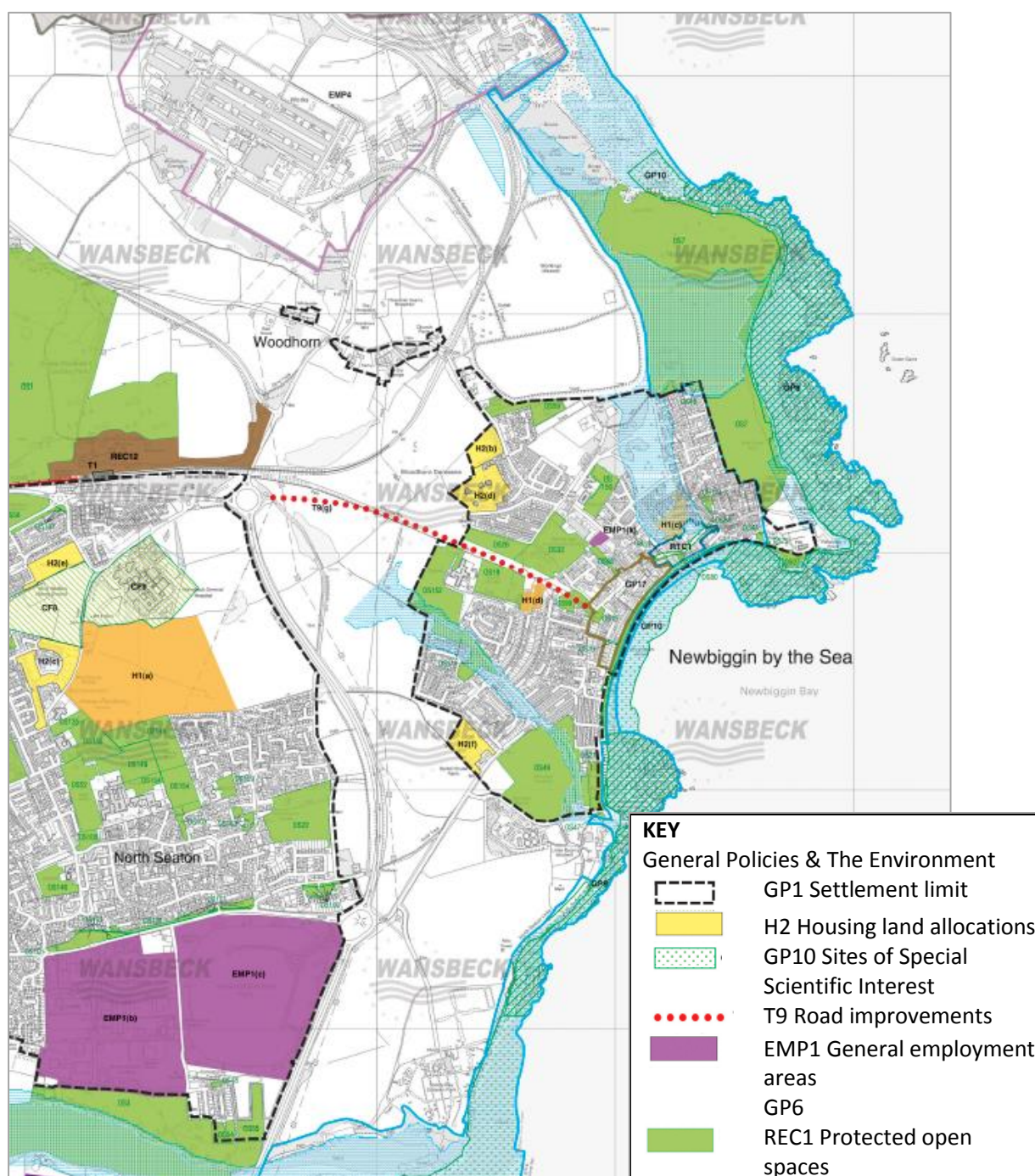
- Local Plans, which must be prepared by all local planning authorities for their area;
- Neighbourhood Plans, which are voluntary, and are prepared by local communities through parish councils where they exist.

- 3.4 Northumberland County Council is the Local Planning Authority. The current local plan for the Newbiggin-by-the-Sea Neighbourhood Area is the Wansbeck District Local Plan (July 2007). The Authority is currently consulting on a county-wide Local Plan which will set out the strategy for development across Northumberland along with many more detailed planning policies which should apply across the county. Once the Newbiggin-by-the-Sea Neighbourhood Plan has been made it will form part of the new development plan and will be used alongside other relevant Local Plan policies to make decisions on planning applications in Newbiggin Parish.

¹⁰ The Report of the Brundtland Commission, Our Common Future, 1987

3.5 The following current planning policies are directly relevant to Newbiggin and are shown on the map below.

Figure 3: Wansbeck District Local Plan – Proposals Map¹¹



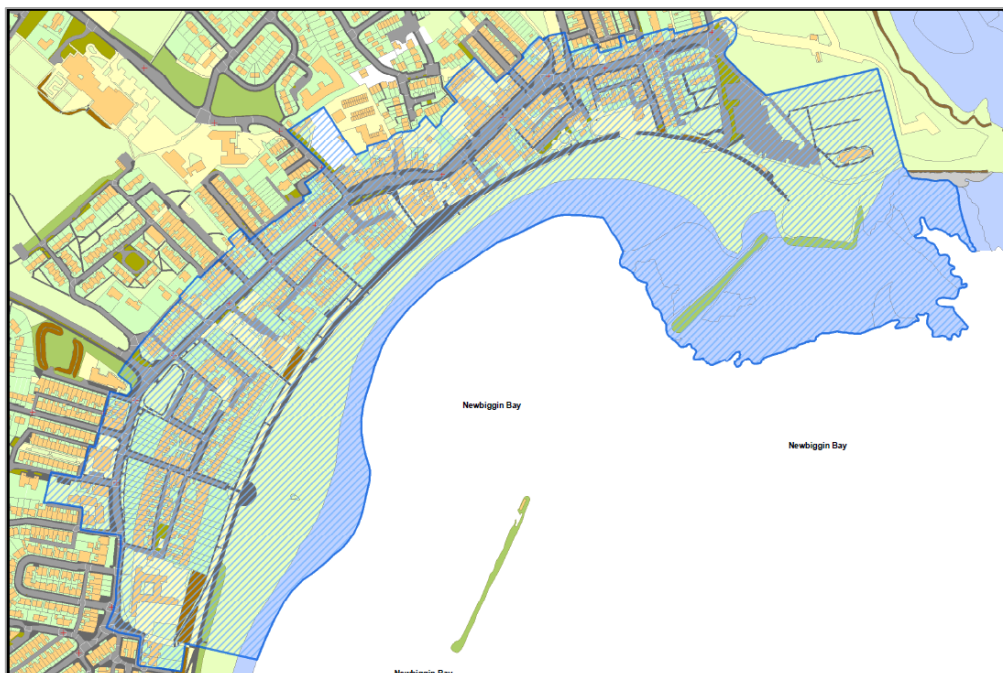
¹¹ Source: <https://www.northumberland.gov.uk/NorthumberlandCountyCouncil/media/Planning-and-Building/planning%20policy/Consolidated%20Planning%20Policy%20Framework/Section%20A/Part%201%20-%20Adopted%20Statutory%20DPDs/9.%20Wansbeck/Wansbeck-District-Local-Plan-Proposal-Maps.pdf>

- Policy GP1 permits development within the settlement limit of Newbiggin-by-the-Sea. In the emerging draft Northumberland Local Plan, no settlement limit has been set. The Town Council has indicated to the Local Planning Authority that any settlement boundary proposed within the Parish will be created through the Newbiggin-by-the-Sea Neighbourhood Plan.
- Policy H2 allocated a number of sites for housing development. This reflected the lack of significant new housing development for many years, the growing number of empty council properties, and the urgent need for a wider choice of housing for residents. The draft Northumberland Local Plan allocates sites for housing development. The Neighbourhood Plan may allocate additional sites provided evidence is provided that the sites can be developed.
- Policy GP10 gives protection from the consequences of development to Newbiggin Shores, a site of geological interest.
- Policy T9(g) protects a route that would allow for the construction of a road between the A197 Woodhorn Roundabout into the centre of Newbiggin-by-the-Sea.
- Policy EMP1(k) designates Wood Road, Newbiggin as a general employment area.
- Policy EMP4 designates the former Alcan site as an employment zone where business uses would be supported.
- Policy REC12 supports public realm improvements in Newbiggin by the Sea.
- Policy REC1 protects strategically important parks and open spaces and puts restrictions on development in these locations.
- Policy GP6 recognises the importance of trees and hedgerows to the character and quality of the local environment and the value attached to them by the local community. Major greening of the A189 corridor between Ashington and Newbiggin by the Sea was proposed as part of the South East Northumberland Forest Park project of the Greening for Growth partnership.

Newbiggin-by-the-Sea Conservation Area (Existing & Proposed) Character Appraisal, 2008

3.6 Newbiggin has a designated Conservation Area the extent of which is shown in Figure 4 below.

Figure 4: Newbiggin-by-the-Sea Conservation Area¹²

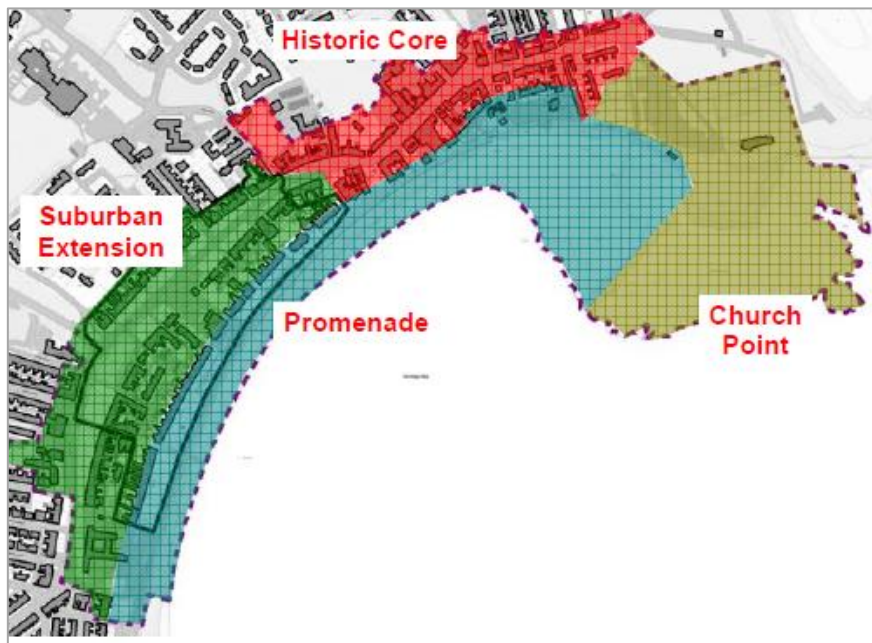


3.7 The plan of the medieval village is still much in evidence and its spiritual, maritime and trading pasts are still recognisable on the ground, as is the location of and survivals from its fishing industry quarter. The Conservation Area has four distinct sub-areas, as shown on Figure 5:

- Historic Core: the historic town centre and old fishing village,
- Suburban Extension: the later growth of the town with high quality nineteenth century holiday and commuter residences,
- Church Point: the landscape at the northern tip of the bay, virtually blank but for St Bartholomew's Church,
- The Promenade: a character sub-area in its own right, running parallel to but visually different from the first two.

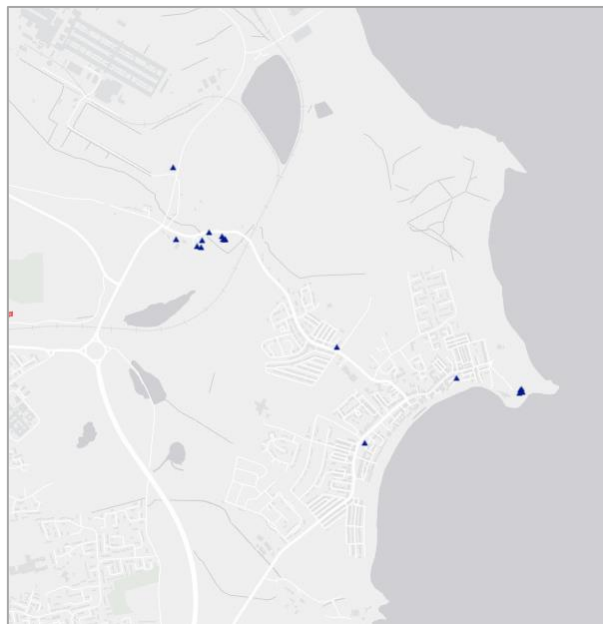
¹² Source: <https://www.northumberland.gov.uk/NorthumberlandCountyCouncil/media/Planning-and-Building/Conservation/NewbigginCACA.pdf>

Figure 5: Newbiggin-by-the-Sea Conservation Area Sub-Areas¹³



- 3.8 There are a small number of listed buildings within the Parish, most notably, the 13th century Church of St. Bartholomew on Church Point and the Church of St. Mary Woodhorn in Woodhorn Village (both Grade I). The map below shows the location of the listed buildings (blue triangles).

Figure 6: Listed Buildings in Newbiggin-by-the-Sea Parish¹⁴



¹³ <https://www.northumberland.gov.uk/NorthumberlandCountyCouncil/media/Planning-and-Building/Conservation/NewbigginCACA.pdf>

¹⁴ Source: <https://historicengland.org.uk/listing/the-list/>

Wansbeck Design Guide, 2007

- 3.9 This describes Newbiggin as an attractive seaside town, the town centre having a 'strong character' through variety in building eras with varying character of scale and streetscape. The guide highlights Front Street as having 'good strong enclosure' and strong frontage to the coastline and identifies this, its coastal location as its major asset.
- 3.10 On the negative side, the report highlights the poor quality of pedestrian routes to the coast though it recognised recent investment to the public realm with traffic calming measures, high quality paving and on-street parking.
- 3.11 The Design Guide identified the following key principles in relation to development in Newbiggin:
- Reconnecting the town to the coast through public realm improvements and possibly development.
 - Improving accessibility for pedestrians and cyclists to the town centre and the coast.
 - Reusing vacant retail premises and improve the shopping provision.
 - Improving pedestrian and vehicular links to the west.
 - Ensuring car parking does not dominate the street by investigating a shared surface environment on Front Street.
 - Considering relationships to the adjacent conservation area.

Shopfront Design Guide, Bedlington and Newbiggin-by-the-Sea Conservation Areas, 2007¹⁵

- 3.12 This guide is designed to achieve high standards of design, quality, and strong protection of Newbiggin's Conservation Area. It contains policy and guidance to assist developers, retailers, design professionals and building owners in Newbiggin town centre and Conservation Area, to prepare designs for shopfronts which respond well to local character. The guide highlights some particularly good examples of shopfront design and detailing from the mid nineteenth century through to the 1920s in Newbiggin town centre, specifically in the north end of Front Street and on High Street. It emphasises that some of these buildings are of considerable sophistication and impact.

¹⁵ <https://www.northumberland.gov.uk/NorthumberlandCountyCouncil/media/Planning-and-Building/Conservation/DG-Shop-Front-Bedlington-and-Newbiggin.pdf>

Emerging Northumberland Local Plan

- 3.13 In the plan, the town of Newbiggin-by-the-sea is classed as a service centre providing services for both residents and communities within neighbouring areas. The town will continue to accommodate employment, housing and services to maintain and strengthen its role as a Service Centre. No additional (new) employment land is allocated in the Plan. There is protected open space in several locations in and around Newbiggin-by-the-Sea. The Plan proposes to safeguard land to support the progression of the Newbiggin / Ashington Link Road.

4. What We have Done so Far

- 4.1 The Town Council has taken the opportunity to develop a NDP for Newbiggin and has considered what issues are most important to life in the Parish when thinking about new development and changes to the environment.

Neighbourhood Area Designation

- 4.2 The Neighbourhood Area was formally agreed by Northumberland County Council on 8th February 2018. The Neighbourhood Area is shown in Figure 7.

Figure 7: Designated Neighbourhood Area



The Steering Group

4.3 The Town Council has a delegated Neighbourhood Plan Steering Group which has been established to oversee the preparation of the Newbiggin-by-the-Sea Neighbourhood Plan. Its membership comprises:

- Chairman and Vice-Chairman of the Town Council;
- Newbiggin Ward County Councillors;
- Estate owners (Bernicia);
- Developers (Advance Northumberland);
- Employment (Harworth Group);
- Regeneration (Newbiggin Development Trust and Newbiggin Community Ventures);
- Retail (Newbiggin Traders Association)

Terms of Reference

4.4 A terms of reference document provides the structure and detail of how the steering group operates and the members within it. A copy of Newbiggin-by-the-Sea's Terms of Reference is in Appendix 3.

Early Community Engagement

4.5 The Town Council has organised early engagement on the big issues with the community and has invited comments on any other issues the community may have. Click on this link to access the consultation flyer and questionnaire on the Town Council's Facebook site:

<https://www.facebook.com/NewbigginbytheSeaTownCouncil/>

5. Next Steps

- 5.1 Following consultation with the community, the Town Council proposes to take the following steps:
- i. Review all questionnaire responses
 - ii. Review any other representations/ comments
 - iii. Report back to the community on the outcome of the initial engagement / consultation
 - iv. Based on comments received, define a vision and objectives and describe the planning policy areas that the NDP would intend to cover and seek further views from the community on those
 - v. Define a timetable of work to collect evidence that supports proposed policies in the plan
 - vi. Prepare a draft NP for formal consultation

6. References

- National Planning Policy Framework, 2019
- Newbiggin-by-the-Sea Conservation Area (Existing & Proposed) Character Appraisal, 2008
- Northumberland Local Plan: Publication Draft Plan (Regulation 19), 2019
- Shopfront Design Guide, Bedlington and Newbiggin-by-the-Sea Conservation Areas, 2007
- Wansbeck Design Guide, 2007
- Wansbeck District Local Plan, 2007

Appendix 1. Census Data for Newbiggin-by-the-Sea



Northumberland Knowledge 2011 Census Fact Sheet

Page 1 of 2

Newbiggin by the Sea (Parish)

knowledge.northumberland.gov.uk

WHO WE ARE			HOW WE LIVE		
Key Population Statistics (all usual residents)	Number	Per cent	Households (all household spaces)	Number	Per cent
All People	6,308	-	All Household spaces	3,089	-
All Males	3,034	48.1	Household spaces with at least one resident	2,853	92.4
All Females	3,274	51.9	Household spaces with no residents	236	7.6
Number of people per hectare*	7.3	-	Average Household size	2.2	-
Number of people per square kilometre*	729.3	-			
			Overcrowded households (all households)	Number	Per cent
Population by Age (all usual residents)	Number	Per cent	Occupancy rating of -1 or worse (rooms)	129	4.5
0 – 15 years	1,169	18.5	Households without central heating	24	0.8
0 – 4	400	6.3			
5 – 15	769	12.2	Accommodation Type (all household spaces)	Number	Per cent
16 – 64 years	3,838	60.8	Whole house or bungalow	2,842	92.0
16 – 24	657	10.4	Detached	141	4.6
25 – 64	3,181	50.4	Semi-detached	1,003	32.5
65 + years	1,301	20.6	Terraced	1,698	55.0
65 – 74	720	11.4	Flat maisonette or apartment	247	8.0
75 +	581	9.2	Caravan/other mobile or temporary structure	0	0.0
Health (all usual residents)	Number	Per cent	Household by Tenure (all households)	Number	Per cent
Day-to-day activities limited a lot	908	14.4	Owned outright	871	30.5
Day-to-day activities limited a little	782	12.4	Owned with a mortgage or loan	763	26.7
Day-to-day activities not limited	4,618	73.2	Shared ownership (part owned & part rented)	17	0.6
General health is very good	2,326	36.9	Social rented	772	27.1
General health is good	2,097	33.2	Private rented including living rent free	430	15.1
General health is fair	1,235	19.6			
General health is bad	495	7.8	Household Composition (all households)	Number	Per cent
General health is very bad	155	2.5	One person household	950	33.3
			Aged 65 and over	444	15.6
Religion (all usual residents)	Number	Per cent	Other	506	17.7
Christian	4,335	68.7	One family only	1,778	62.3
Buddhist	3	0.0	All aged 65 and over	261	9.1
Hindu	3	0.0	Married/same-sex civil partnership couple	798	28.0
Jewish	2	0.0	Cohabiting couple	306	10.7
Muslim	39	0.6	Lone parent	413	14.5
Sikh	2	0.0	Other household type	125	4.4
Other	33	0.5			
No Religion	1,535	24.3	Marital & Civil Partnership Status (aged 16+)	Number	Per cent
Not stated	356	5.6	Single (never married/registered in a SSCP*)	1,642	32.0
			Married	2,222	43.2
Ethnic Group (all usual residents)	Number	Per cent	In a Registered SSCP	12	0.2
White	6,231	98.8	Separated	178	3.5
Mixed / multiple	34	0.5	Divorced or Formerly in a SSCP	578	11.2
Asian / Asian British	33	0.5	Widowed or Surviving Partner from a SSCP	507	9.9
Black / African / Caribbean / Black British	3	0.0			
Other	7	0.1	Car or Van Availability (all households)	Number	Per cent
			No cars or vans in household	1,001	35.1
			1 car or van in household	1,286	45.1
			2 cars or vans in household	462	16.2
			3 cars or vans in household	81	2.8
			4 or more cars or vans in household	23	0.8
			Average number of cars per household	0.9	-

Appendix 1. Continued



Northumberland Knowledge 2011 Census Fact Sheet

Page 2 of 2

Newbiggin by the Sea (Parish)

knowledge.northumberland.gov.uk

WHAT WE DO			Industry (aged 16-74 in employment)	Number	Per cent
Provision of Unpaid Care (all usual residents)	Number	Per cent	Agriculture, forestry & fishing	28	1.2
People providing unpaid care	751	11.9	Mining & quarrying	15	0.6
Providing 1 – 19 hours	375	5.9	Manufacturing	199	8.3
Providing 20 – 49 hours	130	2.1	Elec, gas, steam & air conditioning supply	15	0.6
Providing 50 + hours	246	3.9	Water sply; sewage, wste mgmt & remediaton	19	0.8
People providing no unpaid care	5,557	88.1	Construction	249	10.3
			Whsale & ret trade; repair motor vehicles...	376	15.6
Highest Level of Qualification (aged 16+)	Number	Per cent	Transport & Storage	103	4.3
No qualifications	1,813	35.3	Accommodation & Food Svc Activities	131	5.4
Level 1 qualifications	786	15.3	Information & Communication	45	1.9
Level 2 qualifications	813	15.8	Financial & Insurance Activities	43	1.8
Apprenticeship	201	3.9	Real Estate	34	1.4
Level 3 qualifications	556	10.8	Professional, Scientific & Technical	89	3.7
Level 4 qualifications and above	741	14.4	Administrative & Support Service	126	5.2
Other qualifications	229	4.5	Pub Admin & Def; Compulsory Soc Sec	192	8.0
			Education	178	7.4
Weekly Hours Worked			Human Health & Social Work	475	19.7
(aged 16 - 74 in employment)	Number	Per cent	Other	94	3.9
15 hours or less (part-time)	206	8.5			
16-30 hours (part-time)	546	22.6	Occupation (aged 16-74 in employment)	Number	Per cent
31-48 hours (full-time)	1,432	59.4	Managers, Directors and Senior Officials	149	6.2
49 hours or more (full-time)	227	9.4	Professional Occupations	225	9.3
			Associate Professional and Technical	227	9.4
Method of Travel to Work			Administrative and Secretarial Occupations	274	11.4
(aged 16-74 in employment)	Number	Per cent	Skilled Trades Occupations	314	13.0
Car/van/taxi/motorcycle	1,792	74.3	Caring, Leisure and Other Service Occupations	346	14.4
Public transport	234	9.7	Sales and Customer Service Occupations	250	10.4
On foot	237	9.8	Process, Plant and Machine Operatives	242	10.0
Bicycle	53	2.2	Elementary Occupations	384	15.9
Work from home	74	3.1			
Other	21	0.9	Socio-Economic Classification		
			(aged 16-74 in employment)	Number	Per cent
Economic Activity (aged 16-74)	Number	Per cent	Higher Managerial, Admin & Prof Occupations	162	3.6
Economically Active	2,793	61.3	Lower Managerial, Admin & Prof Occupations	686	15.1
Employees part-time	643	14.1	Intermediate Occupations	495	10.9
Employees full-time	1,437	31.5	Small Employers & Own Account Workers	380	8.3
Self-employed	285	6.3	Lower Supervisory & Technical Occupations	426	9.3
Unemployed	349	7.7	Semi-Routine Occupations	876	19.2
Full-time student	79	1.7	Routine Occupations	834	18.3
Economically Inactive	1,765	38.7	Never Worked and Long-Term Unemployed	468	10.3
Retired	900	19.7	Not Classified	231	5.1
Student (including Full-Time Students)	157	3.4			
Looking After Home or Family	238	5.2			
Long-Term Sick or Disabled	377	8.3			
Other	93	2.0			

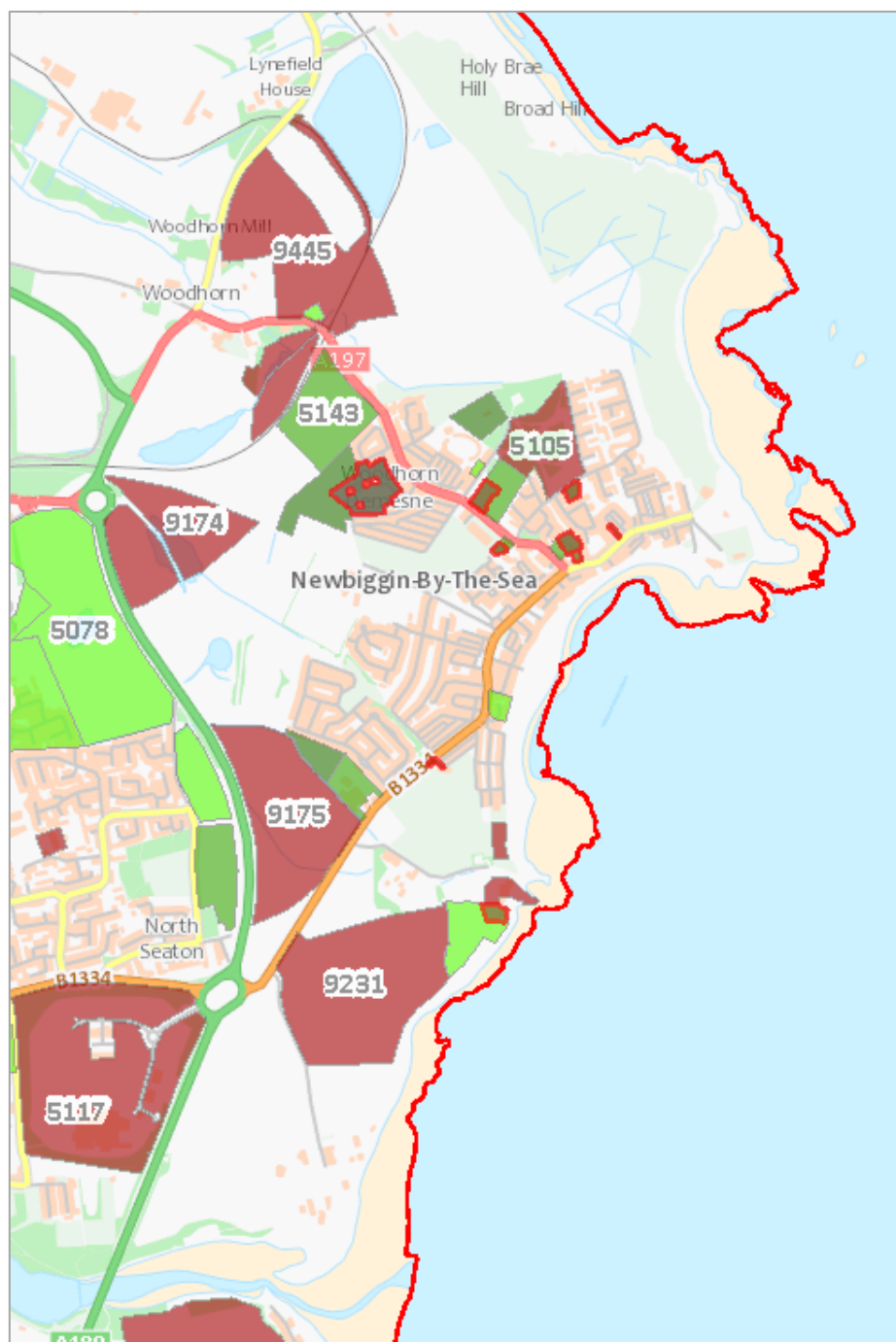
*SSCP – Same-Sex Civil Partnership.

Source: Produced by the Northumberland County Council Policy and Research Team. © Crown copyright. Statistics have been sourced from ONS 2011 Census Key and Quick Statistics tables via Neighbourhood Statistics downloaded 01/06/2013. Stats have been calculated by assigning 2011 Census Output Areas (OAs) to target geographies using population-weighted centroids. Where boundaries do not align OAs assigned on a best-fit basis.

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Appendix 2. SHLAA sites in Newbiggin-by-the-Sea Parish

Figure 8: SHLAA Map of Newbiggin-by-the-Sea¹⁶



¹⁶ <http://northumberland.maps.arcgis.com/apps/webappviewer/index.html?id=c1b801d50f8040efbf8c9bc9f916cfae>

NEWBIGGIN NEIGHBOURHOOD DEVELOPMENT PLAN STEERING GROUP

1. Purpose of the Steering Group

Newbiggin by the Sea Town Council is the qualifying body for the preparation of a Neighbourhood Development Plan for their civil parish area. The Town Council has established a Steering Group to facilitate the delivery of this plan.

The Group will:

- i. provide a locally accountable and representative lead for plan-making;
- ii. agree a project timetable and endeavour to secure compliance;
- iii. agree a project communication, consultation and engagement strategy;
- iv. agree the initial scope of the Plan prior to early public engagement;
- v. confirm and report to the Town Council, the scope of the Plan following analysis of early and subsequent community engagement;
- vi. consider all background and evidence-based reports prior to publication;
- vii. consider all consultation documents prior to publication;
- viii. agree, subject to ratification by the Town Council, a final submission version of the Newbiggin Neighbourhood Development Plan; and
- ix. actively support and promote the preparation of the Newbiggin Neighbourhood Development Plan throughout the duration of the project.

The Steering Group will be established for a time-limited period. The project is intended to run until a Plan has been presented for independent examination. The Steering Group will remain active until the independent examiners report is published.

2. Steering Group Objective

2.1 The objective of the Steering Group is to produce a sound Neighbourhood Development Plan for the Parish of Newbiggin by the Sea, that defines the spatial planning policy priorities identified by the community taking into account all relevant representations made during the plan-making process and having regard to all relevant existing plans and evidence. The Plan will include or be supported by an appropriate delivery plan setting out, where relevant, the means by which these policy priorities may be implemented.

3. Steering Group Membership

3.1 The Steering Group will comprise the following members:

- Northumberland County Council Ward Members;
- Chair of Newbiggin by the Sea Town Council;
- Vice Chair of Newbiggin by the Sea Town Council;
- A representative of Newbiggin Traders Association;
- A representative of Harworth Group
- A representative of Newbiggin Community Ventures;
- A representative of Newbiggin Development Trust;
- A representative of Bernicia;
- A representative of Persimmon Homes
- A representative of Advance Northumberland (formerly Arch)

3.2 Membership will be reviewed and confirmed at the annually meeting of the Town Council.

4. Reporting and Communication

4.1 The Steering Group is established with full authority from the Town Council to deliver the plan-making functions up to and including providing appropriate draft documents and a Pre-submission Draft Neighbourhood Development Plan. The Group will report to the Town Council setting out progress on its work after each Steering Group meeting. The Town Council will approve the Submission Draft Neighbourhood Development Plan prior to submission to the Local Planning Authority.

4.2 The plan-making process remains in the control of the Town Council as local authority and qualifying body. All publications, consultation and community engagement exercises will be undertaken by or on behalf of Newbiggin by the Sea Town Council with appropriate recognition of the Town Council's position given in all communications associated with the project.

5. Meetings

5.1 Steering Group meetings will take place quarterly, normally to commence at 2.00pm on a Tuesday ten days prior to the Town Council meeting. All meetings should take place within the Newbiggin Parish. The Town Council will arrange appropriate venues for the meetings.

Appendix 3. Continued.

5.2 The Steering Group is chaired by the Chairman or Vice-Chairman of the Town Council.

5.3 Decisions made by the Steering Group should normally be by consensus at Steering Group meetings. Where a vote is required each member shall have one vote. A minimum of three members shall be present where matters are presented for decisions to be taken. A simple majority will be required to support any motion. The Chair, or in their absence the Vice-Chair shall have one casting vote.

6. Support

6.1 The County Council have a duty to support parish councils who decide to prepare neighbourhood plans or orders. They will:

- provide advice to ensure neighbourhood plans and orders meet the legal requirements; and
- allocate a planning officer to provide support and technical advice throughout the production of the neighbourhood plan

6.2 The Town Clerk and Deputy Town Clerk will provide support and administration with delegated powers where provided by the Town Council.

7. Conduct

7.1 The Steering Group will follow the code of conduct set out by the Committee on Standards in Public Life. Whilst Members as individuals will be accountable to their parent organisations, the Steering Group as a whole is accountable to the wider community for ensuring that the Plan reflects their collective expectations. The Steering Group will achieve this through applying the following principles:

- Work with mutual trust and respect, and combine their expertise;
- Be clear when their individual roles or interests are in conflict;
- Provide feedback from Steering Group meetings to their parent organisation;
- Assist their parent organisation to bring appropriate ideas and concerns to the attention of the Steering Group;
- Inform the Steering Group when they are unable to deliver agreed actions;
- Treat everyone with dignity, courtesy and respect regardless of their age, gender, sexual orientation, ethnicity, ability, or religion and belief; and
- Actively promote equality of access and opportunity